COMMONWEALTH OF KENTUCKY EXECUTIVE BRANCH ETHICS COMMISSION CASE 10-007

IN RE: TERRY FARMER ALLEGED VIOLATION OF KRS CHAPTER 11A

INITIATING ORDER Initiation of Administrative Proceeding And Formal Complaint

The Executive Branch Ethics Commission (the "Commission"), upon its own motion, initiated a preliminary investigation of Terry Farmer (the "Respondent"), pursuant to KRS 11A.080(1), on January 29, 2010.

At all relevant times the Respondent was a "public servant" as defined in KRS 11A.010(9), and thus subject to the jurisdiction of the Commission.

The Commission initiated the preliminary investigation to determine whether there was probable cause to believe the Respondent violated provisions of KRS Chapter 11A (also referred to herein as the "Ethics Code").

The Commission focused its investigation upon the Respondent's possible violation of the Ethics Code by: attempting to improperly influence the maintenance, repair, or replacement of a culvert which provides drainage to property in which the Respondent and his mother have a personal and financial interest; and providing confidential agency documents to a law firm to be used in litigation against the state.

The Commission notified the Respondent of the preliminary investigation by letter dated January 29, 2010. During the course of the investigation, the Commission found probable cause to believe that violations of KRS Chapter 11A had occurred and voted on May 14, 2010 to initiate an administrative proceeding, pursuant to KRS 11A.080(4)(b) and KRS Chapter 13B, to determine whether the Respondent violated the Ethics Code as set forth in the Allegations of

Violations, attached hereto and incorporated fully herein as Appendix A to this Initiating Order.

IT IS THEREFORE ORDERED that:

- 1. The Respondent shall file his answer to this Initiating Order within twenty (20) days from the date of service, verifying the truth and accuracy of any answer submitted.
- 2. The Respondent shall appear at a hearing to be scheduled by subsequent order and be prepared to defend against the Commission's allegations that he committed the Ethics Code violations set forth in the Allegation of Violations, attached hereto and incorporated fully herein as Appendix A to this Initiating Order.
- 3. All material submitted to the Commission shall be addressed to the Executive Branch Ethics Commission, #3 Fountain Place, Frankfort, Kentucky 40601. The Commission is represented by Dana Cox Nickles, General Counsel, and John Steffen, Executive Director. They may be contacted through the Commission's office at (502) 564-7954.
- 4. The Respondent has the right to legal counsel during this proceeding. If the Respondent retains legal counsel, that person shall file an appearance with the Commission, and thereafter all correspondence from the Commission to the Respondent shall be mailed or delivered to the Respondent's attorney.
- 5. The Respondent has the right to examine upon request, at least five (5) days prior to the hearing, a list of witnesses the Commission expects to call at the hearing, any evidence which will be used at the hearing and any exculpatory information in the Commission's possession.
- 6. The Respondent has the right to subpoena witnesses on his own behalf. If the Respondent subpoenas witnesses, he shall pay for all costs associated with the subpoenas' issuance, including any applicable witness fees.

- 7. If the Respondent fails to attend or participate as required at any stage of the administrative hearing process without good cause shown, he may be held in default pursuant to KRS 13B.050(3)(h).
- 8. The Respondent has a right to appeal any final Commission order to the Franklin Circuit Court within thirty (30) days of service.
- 9. This proceeding is subject to KRS Chapter 11A, the Commission's regulations, the provisions of KRS Chapter 13B, and any Order issued by the Commission or its hearing officer issued during this administrative proceeding.

So ordered this 14th day of May, 2010.

EXECUTIVE BRANCH ETHICS COMMISSION:
Dliven R. Punson
Gwen R. Pinson, Chair
Ronald Green, Vice-Chair
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Angela Edwards, Member
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W. David Denton, Member
Vacant, Member

APPENDIX A CASE NO. 10-007 INITIATING ORDER

ALLEGATION OF VIOLATIONS

The Respondent, Terry Farmer, was at all relevant times an employee of the Commonwealth of Kentucky, serving in the Department of Highways in the Transportation Cabinet. The Respondent was subject to the jurisdiction of the Commission at all relevant times. KRS 11A.010(9)(h).

During the course of its preliminary investigation, the Commission found probable cause to believe that Terry Farmer committed the following violations:

COUNT I

Terry Farmer, during his course of employment as a Transportation Engineer II for the Department of Highways in the Transportation Cabinet, used his official position in an attempt to improperly influence the maintenance, repair, or replacement of a culvert which provides drainage to property in which he and his mother have a personal and financial interest. These facts constitute a violation of KRS 11A.020(1).

KRS 11A.020(1) provides:

- (1) No public servant, by himself or through others, shall knowingly:
- (a) Use or attempt to use his influence in any matter which involves a substantial conflict between his personal or private interest and his duties in the public interest;
- (b) Use or attempt to use any means to influence a public agency in derogation of the state at large;
- (c) Use his official position or office to obtain financial gain for himself or any members of the public servant's family; or

(d) Use or attempt to use his official position to secure or create privileges, exemptions, advantages, or treatment for himself or others in derogation of the public interest at large.

COUNT II

Terry Farmer, during his course of employment as a Transportation Engineer II for the Department of Highways in the Transportation Cabinet, provided confidential agency documents, either directly or through his mother, to a law firm to be used in litigation against the state. Mr. Farmer obtained the documents through his official position. These facts constitute a violation of KRS 11A.040(1).

KRS 11A.040(1) provides:

(1) A public servant, in order to further his own economic interests, or those of any other person, shall not knowingly disclose or use confidential information acquired in the course of his official duties.

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